

REQUEST FOR COUNCIL ACTION

SUBJECT: 9000 South, 4800 West to 5300 West Roadway
Reconstruction Project

SUMMARY: Approve a Federal Aid Agreement between the Utah
Department of Transportation (UDOT) and West Jordan
City for the 9000 South, 4800 West to 5300 West Roadway
Reconstruction Project, in an amount not to exceed
\$3,405,556.

**FISCAL
IMPACT:** Funds are available in the Capital Roads Account.

STAFF RECOMMENDATION:


Staff recommends approval of Federal Aid Agreement
between the UDOT and West Jordan City for the 9000
South, 4800 West to 5300 West Roadway Reconstruction
Project, in an amount not to exceed \$3,405,556.

MOTION RECOMMENDED:

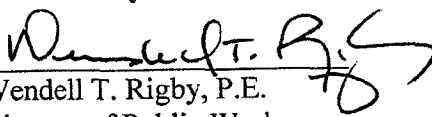
"I move to adopt Resolution No. 14-95 authorizing the
Mayor to execute the Federal Aid Agreement Supplement
for Local Agency Project between the UDOT and West
Jordan City for the 9000 South, 4800 West to 5300 West
Roadway Reconstruction Project, in an amount not to
exceed \$3,405,556.

Roll Call vote required


Prepared by:


David Murphy, P.E.
CIP Manager


Reviewed by:


Wendell T. Rigby, P.E.
Director of Public Works

Reviewed as to Legal Sufficiency:


Jeffery Robinson
City Attorney

Recommended by:


Richard L. Davis
City Manager

BACKGROUND DISCUSSION:

This project will remove and replace the poorly performing pavement section in 9000 South from approximately 4800 West to approximately 5300 West. The existing road surface is marked with fatigue cracking, patches, and potholes. Each year the City is spending valuable time and resources trying to temporarily fix the problems associated with a failing road surface.

Wasatch Front Regional Council has approved the project for design and construction beginning in the fiscal year 2018. City staff feels that if we were to continue to fix the road as needed and wait for the federal funds to become available we would be replacing the road at the City's cost one patch at time. To save maintenance costs, the City has applied and secured a State Infrastructure Bank Loan in the amount of \$2,960,052.00 to finance the advance construction of the project beginning in fiscal year 2015.

The State Infrastructure Bank Loan is an innovative financing tool recently created by the State of Utah that offers financing options to local governments. This loan will allow the City to begin the project while paying off the balance of the loan in three years. This arrangement gives the City more flexibility by allowing it to use existing C-Road funds a little at a time instead of in one calendar year. The annual interest rate will be 1.05 percent (approximately \$31,080 due in interest payments). To pay back the loan the City will be required to make three annual payments of \$1,007,476.51 to the UDOT comptroller's office.

It is anticipated that when the federal funds of up to \$3,175,000.00 for the project are available, UDOT will release the available balance to the City to replace the extra money the City had to allocate to paying off the state loan. The SIB loan was smaller than the Federal Aid amount to ensure full repayment of any change orders (typically less than 5%) so as to not exceed the Federal limit. As is required by federal projects the City will still be required to pay the local cost share amount of 7 percent (\$230,556.00) of the project cost plus any overrun cost above the Federal Aid share. The total project amount is therefore \$3,405,556.00 with the Federal Aid and the local cost share included.

This unique funding approach has an added item of risk that should be noted in this discussion. The federal funds anticipated by Wasatch Front Regional Council have not yet been approved by the United States Congress. The Safe, Accountable, Flexible Efficient Transportation Equity Act (SAFETEA) act will have expired by 2018 but will hopefully be replaced by another federally funded highway bill. UDOT sees this as a small risk but has noted it in the Federal Aid Agreement. If funding is not approved by 2018 there is a risk that the project will remain solely funded by the City.

City staff feels this risk is negligible since the City would have to replace the aging roadway regardless of the state or federal funds available to ease the burden.

Attachments:

- Resolution

- UDOT Federal Aid Agreement Supplement for Local Agency Project (5 copies)

- UDOT SIB Loan Agreement

THE CITY OF WEST JORDAN, UTAH
A Municipal Corporation

RESOLUTION NO. 14-95

A RESOLUTION AUTHORIZING THE MAYOR TO EXECUTE A
FEDERAL AID AGREEMENT BETWEEN THE UTAH DEPARTMENT OF
TRANSPORTATION AND THE CITY OF WEST JORDAN FOR THE
9000 SOUTH 4800 WEST – 5300 WEST ROAD PROJECT

Whereas, the City Council of the City of West Jordan has reviewed the attached Federal Aid Agreement between the City of West Jordan and the Utah Department of Transportation (UDOT) (a copy of which is attached as **Exhibit A**) for funding for the 9000 South 4800 West – 5300 West Road Project, in an amount of \$3,405,556; and

Whereas, the proposed Federal Aid Agreement between the City of West Jordan and UDOT for funding for the 9000 South 4800 West – 5300 West Road Project, in an amount of \$3,405,556 has been reviewed; and

Whereas, the City Council of the City of West Jordan has determined that the attached Federal Aid Agreement between the City of West Jordan and UDOT for \$3,405,556 in funding for the 9000 South 4800 West – 5300 West Road Project is acceptable for the purpose of the project.

NOW, THEREFORE, IT IS RESOLVED BY THE CITY COUNCIL OF WEST JORDAN, UTAH:

- Section 1. After approval as to legal form by the City Attorney, the Mayor is hereby authorized and directed to execute the Federal Aid Agreement between the City of West Jordan and UDOT for funds of \$3,405,556 for the 9000 South 4800 West – 5300 West Road Project.
- Section 2. This Resolution shall take effect immediately.

Adopted by the City Council of West Jordan, Utah, this 28^h day of May 2014

Kim V. Rolfe
Mayor

ATTEST:

Melanie S. Briggs, MMC
City Clerk

Voting by the City Council

"AYE"

"NAY"

Jeff Haaga
Judy Hansen
Chris McConnehey
Chad Nichols
Ben Southworth
Justin D. Stoker
Mayor Kim V. Rolfe

_____	_____
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State of Utah

Department of Transportation

Federal Aid Agreement for Local Agency Project CFDA No. 20.205	West Jordan City - David Murphy	Maximum Project Value Authorized \$3,405,556
PIN Number 11989 FINET Number 54094 FMIS Number F009512	Project Number F-LC35(244) PIN Description 9000 South; 4800 West to 5300 West	Agreement Number (Assigned By Comptrollers) Date Executed

This Agreement is entered into this ____ day of _____, 20____, by and between the Utah Department of Transportation ("UDOT") and West Jordan City ("Local Agency"), a political subdivision of the State of Utah.

The (City/County) has a project that will receive financing from federal-aid highway funds. The Project consists of 9000 South; 4800 West to 5300 West, located at West Jordan City and identified as project number F-LC35(244);

Pursuant to 23 CFR 635.105, UDOT has the responsibility to oversee the federal aid projects to ensure adequate supervision and inspection so the projects are completed in conformance with the approved plans and specifications, including compliance with all federal requirements;

In instances where UDOT does not have jurisdiction over the road where the Project is being performed, UDOT may arrange for the Local Governmental Agency with jurisdiction of the road to perform the work with its own forces or by contract; and

This Agreement describes the respective roles and requirements of UDOT and the City/County to ensure compliance with the federal requirements for the receipt of federal funding for the Project.

Fund*	2014	2015	2016	2017	CD	Total	Fed Aid	State	Other	Pct
STP_URB_SL	\$0	\$10,726	\$0	\$268,154	\$3,16,676.00	\$3,405,556	\$3,175,000	\$0	\$230,556	6.77%
Total:	\$0	\$10,726	\$0	\$268,154	\$3,126,676.00	\$3,405,556	\$3,175,000	\$0	\$230,556	6.77%

West Jordan City will be using a SIB loan to advance the project before the federal funds are available. Please see Exhibit A for details and a copy of the SIB loan documentation.

AGREEMENT

Now, therefore, the parties agree as follows:

I. Description of the Project.

II. UDOT's Roles and Responsibilities on a Federally Funded Local Government Project as follows:

- A. Oversee compliance with federal and state regulations.
- B. Ensure transportation project oversight as outlined in 23 CFR.
- C. Assign a UDOT Project Manager to:
 - 1. Assist the Local Government Project Manager to monitor scope, schedule, budget, and help track expenditures during all phases of the project.
 - 2. Assist in project risk monitoring by reviewing and discussing identified risks and mitigation efforts.
 - 3. For projects approved through the Wasatch Front Regional Council (WFRC), assist in early coordination with UDOT's Environmental staff during preparation of the environmental document.
 - 4. Prepare and process the federal aid agreement before project initiation.
 - 5. Help administer consultant qualifications-based selection, negotiation of contract, and contracting process for all phases of the Project.
 - 6. Assist the local agency to process and approve Consultant Pay Requests.
 - 7. Coordinate and participate in design review meetings to ensure the federally-approved, UDOT design process is followed.
 - 8. Coordinate to ensure ongoing communication with the local project sponsor.
 - 9. Coordinate payment of local government matching, betterment or other funding to UDOT prior to project advertisement.
 - 10. Assist the Local Agency in preparing and executing Utility Reimbursement Agreements as required.
 - 11. Coordinate betterment items and finalize agreements prior to construction advertising.
 - 12. Assist with the federally-approved construction advertising and award processes.
 - 13. Coordinate with the Local Project Manager to review and recommend change orders for approval.
 - 14. Coordinate the UDOT project closeout process.

III. Local Agency Roles and Responsibilities on a Federally Funded Local Government Project.

The Local Agency shall manage the Project in compliance with federal and state laws and regulations. The Local Agency shall monitor the quality of work being performed on the Project and daily activities and issues with the consultants. For Class B and C roads, the Local Agency assumes responsibility for the design, construction quality and maintenance of the road.

A. The Local Agency shall assign a representative to serve as the Local Project Manager to:

- 1. Research, understand, and take responsibility for federal requirements by its acceptance of federal funds.
- 2. Coordinate with the UDOT Project Manager concerning the funding.
- 3. Committee (MPO's, etc.) for funding and expenditure time-frames, scope issues and delivery schedule.
- 4. Manage the day-to-day activities of the Project as follows:
 - a. Consultant and professional services used on the Project.
 - b. The Local Agency shall recommend and approve consultant pay requests.
 - c. Project scope, schedule, budget, and quality.
 - d. Coordination of details, decisions and impacts with the local jurisdiction's community councils, commissions, legal counsel, department heads, political leads, engineering and public works departments, etc.
 - e. Coordination with the assigned UDOT Project Manager.
 - f. Project risk monitoring by reviewing and discussing identified risks and mitigation efforts.
 - g. Monitor project schedule and progress of all project tasks to ensure a timely delivery of the project.
 - h. Schedule discussion should be held in all preconstruction and construction project progress meeting.
 - i. Oversee project compliance with federal and state transportation project processes. These responsibilities include (but are not limited to):

- 1) Participate in the federally approved consultant qualifications-based selection, negotiation of contract, and contracting process for all phases of the project.
 - 2) Participate as the active lead in project team meetings as well as all field and plan reviews.
 - 3) Ensure NEPA Environmental clearances and approvals are obtained.
 - 4) Ensure current AASHTO, MUTCD, and UDOT design standards are met, or if not, ensure all design exceptions, waivers or deviations are obtained and have the necessary signatures in place.
 - 5) Ensure and certify that right of way acquisitions follow the federal Uniform Act and comply with state right of way acquisition policy, including rules, and meet all Project right of way commitments.
 - 6) Ensure construction standards and specifications are met.
 - 7) Oversee project construction management operations, progress, documentation and quality inspection to meet state and federal contract administration requirements.
- j. Coordinate with utilities to minimize project impacts and ensure needed relocations have the proper documentation, easements and agreements in place. The Local Agency shall provide to UDOT Region Utility Coordinator the Project utility certification prior to construction advertising.
 - k. Ensure required documentation is in place before submitting the advertising package to UDOT for advertising through its federally-approved process.
 - l. Coordinate with the UDOT Project Manager and Comptroller's Office to deposit the local match and betterment funds prior to advertising.
 - m. Approve the final advertising package and obtain local signature approval before proceeding to advertise.
 - n. Review the abstract of bids and recommend to the UDOT Project Manager award of the project.
 - o. Attend Construction Coordination meetings and coordinate with the Consultant Resident Engineer (RE).
 - p. Review all construction change orders for approval and submit them to UDOT Project Manager for review and processing.
 - q. Review the project budget for changes related to change orders, quantity overruns, incentives, fuel and asphalt adjustments, etc.
 - r. Ensure materials comply with the current UDOT Materials Testing and Acceptance Manual and the UDOT Minimum Sampling and Testing Requirements.
 - s. Assist to provide all documentation needed for construction project close out including Buy America certification.
 - t. Coordinate the project close out process by timely closing all open contracts and agreements.
 - u. Provide right of way certification verifying all required right of way has been purchased prior to advertising.

This list of roles and responsibilities is not comprehensive but describes the general roles of the Local Agency.

IV. Funding. Upon signing this agreement, the Local Agency agrees to pay its estimated matching share in phases when requested by UDOT. Phases typically include environmental, design, right of way and construction. The local match for this project is represented by the percentages of the Total Project Value shown below. In addition the Local Agency agrees to pay 100% of the overruns that exceed \$3,405,556 and any ineligible costs when requested by UDOT.

All project costs not reimbursed by FHWA shall be the responsibility of the Local Agency. No costs are eligible for federal aid reimbursement until authorized by the FHWA through Form R-709, Request for Federal Aid Project Approval, separate from this Local Agency Agreement.

For the specific funding for the project, see page 1, Statewide Transportation Improvement Program (STIP).

UDOT will request payment of matching shares and overruns through an email that will be sent to David Murphy at DAVIDM@WJORDAN.COM the Local Agency Contact. The Local Agency shall pay within 30 days after each payment request. The Local Agency shall make the check payable to the Utah Department of Transportation referencing the project number above and mail to UDOT Comptroller's Office, 4501 South 2700 West, Box 1415010, Salt Lake City, Utah 84114-1510.

The Local Agency shall be responsible for all costs associated with the project which are not reimbursed by the federal government. For a Joint Highway Committee project, the federal participation for construction engineering costs is limited to 20 percent of the construction contract costs.

Funds requested beyond the amount set forth will require execution of a Supplemental Financial Agreement.

If the project has cost overruns, the Local Agency shall pay the additional amount required within 30 days of receiving the invoice. Should the Local Agency fail to reimburse UDOT for costs that exceed the federal reimbursement, federal funding for other Local Agency projects or B&C road funds may be withheld until payment is made.

If the advanced amount exceeds the Local Agency's share of project cost, UDOT will return the amount of overpayment to the Local Agency upon financial closure of the project.

UDOT shall provide the Local Agency with a quarterly statement reflecting a cost summary of project costs.

V. Local Agency's Reimbursement Claims. The Local Agency shall bill UDOT for eligible federal aid project cost incurred after FHWA approval for authorization to proceed (form R709) and in conformity with applicable federal and state laws. Authorized Local Agency reimbursement claims should be submitted to UDOT Project Manager. Reimbursements to the Local Agency for right of way claims are classified as a pass-through of Federal funds from UDOT to the Local Agency. Expenditures by the Local Agency for general administration, supervision, and other overhead shall not be eligible for federal participation unless an indirect cost plan has been approved by the Federal government.

The Local Agency shall comply with 23 CFR Section 710.203 for FHWA reimbursement requests of real property acquisitions. A Local Agency shall not request reimbursement for excess acquisitions which are not eligible for FHWA reimbursement under 23 CFR Section 710.203 <http://www.gpoaccess.gov/cfr/retrieve.html>.

VI. Federal Aid Project Compliance. Local Agency shall comply with Title 23, USC, 23 CFR, Office of Management and Budget Circulars A-102, A-87 and A-133, policies and procedures promulgated by FHWA, UDOT Local Government and State Aid Project Guide, UDOT's Right of Way Operational Manual and the Federal Aid Project Agreement between UDOT and Federal Highway Administration concerning federal aid projects.

VII. Project Authorization for Federal Aid. The Local Agency, through UDOT, must obtain an Authorization to proceed from FHWA before beginning work on any federal aid project. Federal funds shall not participate in costs incurred prior to the date of authorization, except as provided by 23 CFR Section 1.9(b).

VIII. Liability. Local Agency agrees to hold harmless and indemnify UDOT, its officers, employees and agents (Indemnities) from and against all claims, suits and costs, including attorneys' fees for injury or damage of any kind, arising out of the Local Agency's negligent or intentional acts, errors or omissions in the performance of this Project, and from and against all claims, suits and costs, including attorneys' fees for injury or damage of any kind, arising out of Indemnities' failure to inspect, discover, correct, or otherwise address any defect, dangerous condition or other condition created by or resulting from Local Agency's negligent or intentional acts, errors or omissions in the performance of this Project.

Any periodic plan and specification review or construction inspection performed by UDOT arising out of the performance of the project does not relieve the Local Agency of its duty in the performance of this Project or to ensure compliance with acceptable standards.

IX. Single Audit Act. The Local Agency, as a sub-recipient of federal funds, shall adhere to the Federal Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, <http://www.whitehouse.gov/omb/circulars/a133/a133.html>. A sub-recipient who expends \$500,000 or more in federal awards from all sources during a given fiscal year shall have a single or program-specific audit performed for that year in accordance with the provision of OMB Circular A-133. Upon conclusion of the A-133

audit, the Local Agency shall be responsible for ensuring that a copy of the report is transmitted to the Utah Department of Transportation, Internal Audit, 4501 S 2700 W, Box 148230, Salt Lake City, Utah 84114-8230.

X. Maintenance. The Local Agency shall properly maintain and restore each type of roadway, structure and facility as nearly as possible in its original condition as constructed or improved in accordance with state and federal requirements.

XI. Utilities. The Local Agency shall notify and cooperate with utility companies having facilities in the project limits in accordance with Utah Code Section 54-3-29.

The Local Agency shall certify, in accordance with 23 CFR Section 645.107(c), that utility relocation reimbursements to be made in accordance with the provisions of 23 CFR Section 645.107(a) do not violate the terms of a use and occupancy agreement, or legal contract, between the utility and the Local Agency, or are solely for the purpose of implementing safety corrective measures to reduce the roadside hazards of utility facilities to the highway use as provided in 23 CFR Section 645.107(k).

The Local Agency shall determine reimbursement eligibility for identified relocations based on Local Agency Franchise Agreement or Ordinance. If not reimbursable, submit a written statement to UDOT that the Local Agency is "legally unable to reimburse the utilities" for relocation or protection work as part of the project. Utility relocations deemed to be reimbursable will be performed in accordance with 23 CFR Section 645, Utilities, Subpart A, and are subject to 23 CFR Section 635.410, Buy America Requirements.

In accordance with 23 CFR Section 645.209 (g), the Local Agency will provide a degree of protection to the highway that is equivalent to or more protective than Utah Administrative Rule 930-7, Utility Accommodation Rule.

XII. Availability of Records. For a period not less than three (3) years from the date of final project close out with federal government, the Local Agency accounting records pertaining to the federal aid project are to be kept available for inspection and audit by the state and federal government, or furnished upon request.

XIII. Right of Way. The Local Agency shall acquire all the required right of way for the Project in compliance with 23 CFR Section 710.309, 49 CFR Part 24 and UDOT Right of Way Operations Manual. The Local Agency shall use the right of way module in ePM for acquisitions. Once all the necessary right of way is acquired, the Local Agency shall obtain UDOT's certification. All the necessary right of way must be obtained before the project is advertised. No limitations concerning right of way shall be allowed. For UDOT right-of-way certifications required for advertising access the following: <http://www.udot.utah.gov/main/f?p=100:pg:::1:T,V:808,34728>.

For real property disposals the Local Agency shall comply with 23 CFR Sections 710.409 and 710.403. The Local Agency should have property management records, which identify inventories of real property considered excess to project needs. If a Local Agency determines that real property initially acquired as part of the project is declared excess and disposed of the Local Agency must comply with 23 CFR Sections 710.409 and 710.403. This requires that the Federal share of net income from the sale or lease of real property acquired with Federal assistance be used for Title 23 eligible projects. Refer to <http://www.gpoaccess.gov/cfr/retrieve.html> for additional information. The Local Agency shall deposit the net proceeds from the sale or lease with UDOT to be applied towards a Title 23 eligible project as authorized by the appropriate metropolitan planning organization or the Joint Highway Committee.

XIV. Change in Scope and Schedule. Local Agency recognizes that if a project scope changes from the original intent of the project application, the project will need to be re-evaluated by the responsible agency that programmed the project. Such a review may result in approval of the scope change, removal from the program, or adjustment in the federal aid funds programmed for the project.

Local Agency is responsible for the schedule of the project. If the project cannot progress as programmed, the responsible programming agency may advance other projects and require the project to wait for next available funding.

Any change orders required to meet the terms and conditions of the construction contract will be initiated by UDOT. UDOT will notify the Local Agency of any such change orders. At the Local Agency's request, UDOT will initiate change orders that cover betterments.

The Local Agency shall be responsible for 100% of the costs of all change orders on the Project not reimbursed by FHWA.

XV. UDOT Service Costs. UDOT may provide expertise in project management, contract preparation, design plan reviews, advertising, construction materials verification/certification, technical assistance, engineering services or other services as needed. Appropriate charges for these costs will be included in invoices to the Local Agency.

XVI. Additional Contracting Party. If the Local Agency desires to be an additional contracting party and an additional bondholder or obligee on the performance bond for Class B and C roads, a signed letter on official letterhead by the governing body of the Local Agency shall be an attachment to this Federal Aid Agreement. This provision applies only to federally funded projects and only on B and C roads.

XVII. Termination. This agreement may be terminated as follows:

1. By mutual agreement of the parties, in writing.
2. By either UDOT or the Local Agency for failure of the other party to fulfill their obligations as set forth in the provisions of this agreement. Thirty day written notice to terminate the Agreement will be provided to the other party describing the noncompliance of the Agreement. If the noncompliance is not remedied within the thirty day period, the Agreement shall terminate. However, if UDOT believes that the Local Agency is violating the Agreement that may result in harm to the public, inappropriate use of federal funds or if the Federal Highway Administration requests immediate termination, UDOT may terminate the Agreement without giving the thirty day notice.
3. By UDOT for the convenience of the state upon written notice to the Local Agency.
4. By UDOT, in the event that construction of the project for which this design engineering is undertaken is not started by the close of the fifth fiscal year following the fiscal year in which this agreement is executed.

In the event of termination, the Local Agency shall pay all of UDOT's costs regardless of whether the Project is constructed.

XVIII. Miscellaneous.

1. This Agreement cannot be altered or amended, except pursuant to an instrument in writing signed by each of the parties.
2. If any term or provision of this Agreement or application to any person or circumstance shall, to any extent, be invalid or unenforceable, then the remainder of this Agreement shall not be affected and each term, condition and provision of this Agreement shall be valid and enforced to the fullest extent permitted by law, so long as removing the severed portion does not materially alter the overall intent of this Agreement.
3. The failure of a party to insist upon strict performance of any provisions of this Agreement shall be construed as a waiver for future purposes with respect to any such provision or portion. No provision of this Agreement shall be waived unless such waiver is in writing and signed by the party alleged to have waived its rights.
4. Each undersigned represents and warrants that each has been duly authorized for all necessary action, as appropriate, to execute this Agreement for and on behalf of the respective parties
5. The parties shall not, by this Agreement nor by any act of either party, be deemed principal and agent, limited or general partners, joint ventures or to have any other similar relationship to each other in the conduct of their entities.

XIX. Content Review

Language content was reviewed and approved by the Utah AG's office on March 20, 2013.

GENERAL (FHWA) PROVISIONS FOR FEDERAL-AID AGREEMENT

1. **General Provisions:** The Grantee will comply with all Federal laws and requirements which are applicable to grant agreements, and imposed by the Federal Highway Administration (FHWA) concerning special requirements of law, program requirements, and other administrative requirements.
2. **Modification:** This agreement may be amended at any time by a written modification properly executed by both the FHWA and the Grantee.
3. **Retention and Custodial for Records:**
 - (a) Financial records, supporting documents, statistical records, and all other records pertinent to this instrument shall be retained for a period of three (3) years, with the following exception:
 - (1) If any litigation, claim, or audit is started before the expiration of the 3-year period, the records shall be retained until all litigation claims, or audit findings involving the records have been resolved.
 - (2) Records for non-expendable property, if any, required with Federal funds shall be retained for three years after its final disposition.
 - (3) When records are transferred to or maintained by FHWA, the 3-year retention requirement is not applicable to the recipient.
 - (b) The retention period starts from the date of the submission of the final expenditure report.
 - (c) The Secretary of Transportation and the Comptroller General of the United States, or any of their duly authorized representatives, shall have access to any pertinent books, documents, papers, and records of the recipient, and its contractors and subcontractors, to make audits, examinations, excerpts, and transcripts.
4. **Equal Employment Opportunity:**
 - (a) The application/recipient agrees to incorporate in all contracts having a value of over \$10,000, the provisions requiring compliance with Executive Order 11246, as amended, and implementing regulations of the United States Department of Labor at 41 CFR 60, the provisions of which, other than the standard EEO clause and applicable goals for employment of minorities and women, may be incorporated by reference.
 - (b) The application/recipient agrees to ensure that its contractors and subcontractors, regardless of tier, awarding contracts and/or issuing purchase orders for material, supplies, or equipment over \$10,000 in value will incorporate the required EEO provisions in such contracts and purchase orders.
 - (c) The applicant/recipient further agrees that its own employment policies and practices will be without discrimination based on race, color, religion, sex, national origin, handicap or age; and that it has or will develop and submit to FHWA by August 1 an affirmative action plan consistent with the Uniform Guidelines on Employee Selection Procedures, 29 CFR 1607, and the Affirmative Action Guidelines, 29 CFR 1608.
5. **Copeland Act:** All contracts in excess of \$2,000 for construction or repair awarded by recipient and its contractors or subcontractors shall include a provision for compliance with the Copeland "Anti-Kick Back" Act (18 U.S.C. 874) as supplemented in Department of Labor regulations (29 CFR, Part 3). This act provides that each contractor or subcontractor shall be prohibited from inducing, by any means, and person employed in the construction, completion, or repair of public work, or give up any part of the compensation to which he is otherwise entitled. The recipient shall report all suspected or reported violations to FHWA.
6. **Davis-Bacon Act:** When required by the Federal program legislation, all construction contracts awarded by the recipient and its contractors or subcontractors of more than \$2,000 shall include a provision for compliance with the Davis-Bacon Act (40 U.S.C. 276a to a-7) and as supplemented by Department of Labor regulations (29 CFR, Part 5). Under this act, contractors shall be required to pay wages to laborers and mechanics at a rate not less than the minimum wages specified in a wage determination made by the Secretary of Labor. In addition, contractors shall be required to pay wages not less than once a week. The recipient shall place a copy of the current prevailing wage determination issued by the Department of Labor in each solicitation and the award of a contract shall be conditioned upon the acceptance of the wage determination. The recipient shall report all suspected or reported violations to the G/CAO.
7. **Contract Work Hours and Safety Standards Act:** Where applicable, all contracts awarded by recipient in excess of \$2,500 that involve the employment of mechanics or laborers, shall include a provision for compliance with sections 103 and 107 of the Contract Work Hours and Safety Standards Act (40 U.S.C. 327-330) as supplemented by Department of Labor regulation (29 CFR, Part 5). Under section 103 of the Act, each contractor shall be required to compute the wages of every mechanic and laborer on the basis of a standard workday of 8 hours and a standard workweek of 40 hours. Work in excess of the standard workday or workweek is permissible provided that the worker is compensated at a rate of not less than 1-2 times the basic rate of pay for all hours worked in excess of 8 hours in any calendar day or 40 hours in the workweek. Section 107 of the Act if applicable to construction work provides that no laborer or mechanic shall be required to work in surroundings or under working conditions which are unsanitary, hazardous, or dangerous to his health and safety as determined under construction safety and health standards promulgated by the Secretary of Labor. These requirements do not apply to the purchases of supplies or materials or articles ordinarily available on the open market, or contracts for transportation or transmission of intelligence.
8. **Access to Records:** All negotiated contracts (except those of \$10,000 or less) awarded by recipients shall include a provision to the effect that the recipient, FHWA, the Comptroller General of the United States, or any of their duly authorized representatives, shall have access to any books, documents, papers and records of the contractor which are directly pertinent to a specific program for the purpose of making audits, examinations, excerpts, and transcripts.
9. **Civil Rights Act:** The recipient shall comply with Title VI of the Civil Rights Act of 1964 (P.L. 88-352), and in accordance with Title VI of that Act, no person in the United States shall on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the recipient received Federal financial assistance and shall immediately take any measures necessary to effectuate this Agreement. It shall comply with Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) prohibiting employment discrimination where:
 - (a) The primary purpose of and instrument is to provide employment, or
 - (b) Discriminatory employment practices will result in unequal treatment of persons who are or should be benefitting from the grant-aided activity.
10. **Nondiscrimination:** The applicant/recipient hereby agrees that, as a condition to receiving any Federal financial assistance from the Department of Transportation, it will comply with Title VI of the Civil Rights Act of 1964 (78 Stat. 252, 42 U.S.C. 2000d), related nondiscrimination statutes, and applicable regulatory requirements to the end that no person in the United States shall, on the grounds of race, color, national origin, sex, handicap or age, be excluded from participation in, be denied the benefits of, or otherwise be subjected to discrimination under any program or activity for which the applicant/recipient receives Federal financial assistance. The specific requirements of the United States Department of Transportation standard Civil Rights assurances with regard to the States' highway safety programs (required by 49 CFR 21.7 and on file with the U.S. DOT) are incorporated in this grant agreement.
11. **Rehabilitation Act:** The recipient shall comply with Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. 794, P.L. 93-112), and all requirements imposed by or pursuant to the regulations of the Department of Health, Education, and Welfare (45 CFR, Parts 80, 81, and 84), promulgated under the foregoing statute. It agrees that, in accordance with the foregoing requirements, no otherwise qualified handicapped person,

by reason of handicap, shall be excluded from participation in, be denied the benefit of, or be subjected to discrimination under any program or activity receiving Federal financial assistance, and that it shall take any measures necessary to effectuate this Agreement.

12. **Government Rights (Unlimited):** FHWA shall have unlimited rights for the benefit of the Government in all other work developed in the performance of this Agreement, including the right to use same on any other Government work without additional cost to FHWA.
13. Accountability of equipment acquired in prior years will be transferred to the current year Grant. An updated inventory list will be provided by FHWA.
14. This Grant is subject to the conditions specified in the enclosed Negotiation Document.
15. **Drug-Free Workplace:** By signing this agreement, the recipient certifies that it is in compliance with the Drug-Free Workplace Act (41 U.S.C. Sec. 701 et seq.) And implementing regulations (49 CFR Part 29), which require, in part, that grantees prohibit drug use in the workplace, notify the FHWA of employee convictions for violations of criminal drug laws occurring in the workplace, and take appropriate personnel action against a convicted employee or require the employee to participate in a drug abuse assistance program.
16. **Limitation on Use of Federal Funds for Lobbying for Grants in Excess of \$100,000:** By signing this agreement the recipient declares that it is in compliance with 31 U.S.C. Sec. 1352, which prohibits the use of Federally appropriated funds to influence a Federal employee, officer, or Member of Congress in connection with the making or modification of any Federal grant, loan, contract, or cooperative agreement. Unless the payment of funds is otherwise reported to FHWA, signing this agreement constitutes a declaration that no funds, including funds not Federally appropriated, were used or agreed to be used to influence this grant. Recipients of subgrants in excess of \$100,000 must make the same declarations to the grant recipient. With respect to the payment of funds not Federally appropriated by the recipient and sub-recipients, the recipient must report to the FHWA the name and address of each person paid or performing services for which payment is made, the amount paid, and the activity for which the person was paid.

50036.2-M-34b

Form FHWA-1273 (Rev. 3-94)

LOCAL AGENCY

West Jordan City Official

By _____

Date _____

Mayor Kim V. Rolfe

Utah Department of Transportation

By _____
Region Director

Date _____

UDOT Comptroller

By _____
Comptroller's Office

Date _____

State of Utah
Department of Transportation

Exhibit A	Project Number	PIN Number
	F-LC35(244)	11989
	Project Location 9000 South; 4800 West to 5300 West	FINET Number 54094

Because the project funding is not available for the current year (2014), West Jordan City has applied for a SIB loan in the amount of \$2,960,052. As expenditures are accrued on the project, UDOT will use the SIB loan to pay for the project expenses. If the project expenses exceed the amount of the SIB loan, West Jordan City will pay 100% for any additional costs over the SIB loan amount.

West Jordan City will be making the payments on the SIB loan as they come due per the SIB loan agreement. The expectation is that West Jordan City will have paid off the SIB loan entirely by the time the Federal Funds come available (2018 or later).

Because there will be no balance remaining on the SIB loan when the Federal Funds come available, UDOT will reimburse West Jordan City for the project expenditures up to the amount of the Federal Funds.

Any payment to West Jordan City with Federal Funds is contingent upon the availability of funds in the Federal program. There is no guarantee that the Federal Funds will be available in the future. West Jordan City accepts this risk and understands that there is the possibility that only partial or no reimbursement will be paid to the city.

West Jordan City is hereby requesting approval for advanced construction of the subject project to be built with the funding as outlined above, following Federal standards and requirements, to be reimbursed with Federal transportation funding in the year indicated, assuming such funds are recommended and approved.

West Jordan City is willing to proceed at their own risk recognizing that Federal funding for this project is not guaranteed.



Consultant Services

Federal Aid Agreement Review/Approval Routing Form

STATE OF UTAH
UTAH DEPARTMENT OF TRANSPORTATION
ENGINEERING SERVICES

TODAY'S DATE 5/9/2014
PM REQUEST DATE 5/8/2014

FEDERAL AID

Project No.: F-LC35(244)
PIN Description: 9000 South; 4800 West to 5300 West

PIN No.: 11989
FINET Prog Code No.: 54094

UDOT Project Manager	UDOT Contract Administrator
Peter S. Tang 2010 South 2760 West Salt Lake City, UT 84104 (801)910-2003 ptang@utah.gov	Michael R. Udot Butler PO Box 148490 Salt Lake City Utah 84114-8490 (801)965-4419 michaelbutler@utah.gov

Local Government
West Jordan City 8000 S REDWOOD RD West Jordan, UT 84088 David Murphy, (801) 569-5074 DAVIDM@WJORDAN.COM

Project Value	\$3,405,556
Federal Match	\$3,175,000
Local Government Match	\$230,556
State Match	\$0

Please print five single sided copies and route for review/approval to the individuals listed below, using the contact information above. Please sign where appropriate on page #1 in the document before forwarding to the next individual on the list. Please route in the following order:

Routing Sequence	Date
1 Sent to Local Government	5/9/2014
2 Review/Approved Local Government	
3 Review/Approved UDOT Region Director (c/o UDOT PM)	
4 Consultant Services	
5 Sent to UDOT Comptroller	
6 Review/Approved UDOT Comptroller	

LOAN AGREEMENT

STATE INFRASTRUCTURE BANK (SIB)

STATE OF UTAH

UTAH DEPARTMENT OF TRANSPORTATION

This loan agreement is entered into by and between the State of Utah, Department of Transportation (hereinafter "UDOT") and the City of West Jordan.

RECITALS

1. Whereas, the purpose of this loan is to partner with the UDOT in the reconstruction of the roadway on 9000 south from 4800 west to 5300 west. (Project Number: F – LC35(244) / PIN 11989)
2. Whereas, the City of West Jordan has previously been approved by Wasatch Front Regional Council for Federal fund with matching fund from the City of West Jordan for the design and construction of the said project.
3. Whereas the Federal fund will not be available until after Fiscal Year 2018.
4. Whereas the City of West Jordan has desired to advance construct this project in Fiscal Year 2015 by borrowing a SIB loan to cover the Federal fund needed.
5. Whereas the City of West Jordan has submitted an application of the aforementioned SIB loan and was approved by the Utah State Transportation Commission on March 21, 2014 in the amount of \$2,960,052.

Now therefore it is agreed that UDOT will issue an SIB loan in an amount not to exceed \$2,960,052 to the City of West Jordan for the 9000 South roadway reconstruction project upon the following terms and conditions:

TERMS and CONDITIONS

1. The UDOT shall loan the City of West Jordan \$2,960,052.00 in funding from the SIB to enable the reconstruction of the roadway on 9000 south from 4800 west to 5300 west for fiscal year 2015 construction.
2. This funding of \$2,960,052.00 will be transferred directly into the said project account for the design and construction expenses of the project in the UDOT systems.

3. It is understood that this project will be administered and managed jointly by the UDOT and the City of West Jordan following all established federally funded local government project guidelines and procedures.
4. The annual interest rate for the entire loan amount will be 1.05 %.
5. There will be 3 payment periods of one year in duration for each period.
6. The City of West Jordan will make payment in the amount of \$1,007,476.51 at the end of each of the 3 payment period to the UDOT comptroller's office as outlined in the attached Amortization Chart Exhibit.
7. In the event the City of West Jordan is 30 days delinquent in payment, B&C road funds allocated to the City of West Jordan will be withheld by the UDOT until payment has been made as outlined.
8. The UDOT and the City of West Jordan shall designate a representative as main contacts to address questions and issues as they arise under this Loan Agreement.
9. Any propose changes to this SIB Loan Agreement shall be done in writing with authorized signatures from both parties.

EXECUTION

IN WITNESS WHEREOF, the State of Utah, Department of Transportation and the City of West Jordan here to have executed this State Infrastructure Bank Loan Agreement on the ____ day of _____, 2014. This contract will take effect upon approval as evidenced by appropriate signatures.

STATE OF UTAH

By: _____

Title: _____

Date: _____

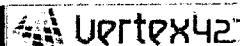
THE CITY OF WEST JORDAN

By: _____

Title: _____

Date: _____

Amortization Chart



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HELP Term = 3 years GO Bond Rate = 0.55%

Rate = 0-3 + .5%, 4-7 + .75%, 8-10 +1.0%

0.50% 0.75% 1.00%

Loan Amount (pv) 2,960,052

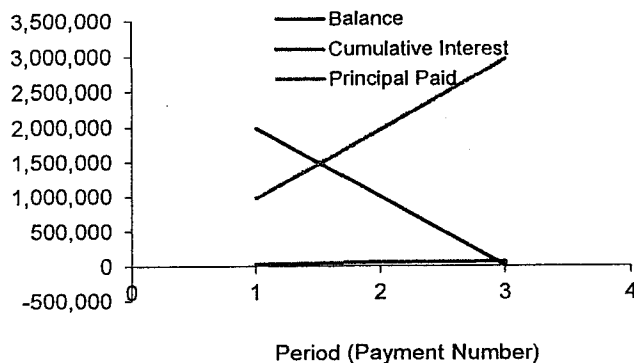
Interest Rate (rate) 1.05%

Total # of Periods (Nper) 3

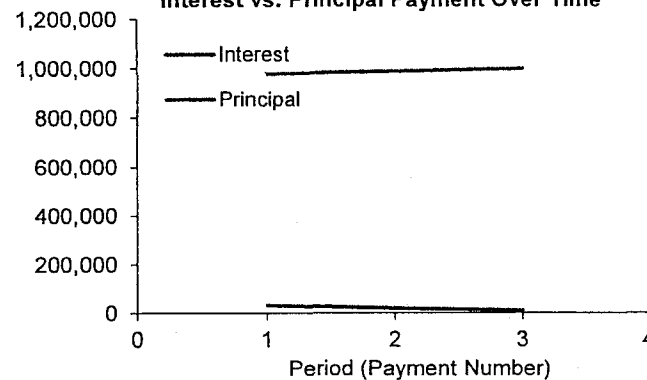
Payment per Period \$ 1,007,476.51

Total Interest Paid \$ 62,377.52

Loan Amortization Chart



Interest vs. Principal Payment Over Time



Period	Payment Amount	Interest	Cumulative Interest	Principal	Principal Paid	Balance
						\$ 2,960,052.00
1	1,007,476.51	31,080.55	31,080.55	976,395.96	976,395.96	1,983,656.04
2	1,007,476.51	20,828.39	51,908.93	986,648.12	1,963,044.08	997,007.92
3	1,007,476.51	10,468.58	62,377.52	997,007.92	2,960,052.00	0.00

First payment due 1 year from UDOT dispersment of loan.